

Meeting Date: 5/28/2024

Meeting of: Madison County Fiscal Court

Meeting Type: Regularly Scheduled

HONORABLE REAGAN TAYLOR COUNTY JUDGE EXECUTIVE PRESIDING

The Madison County Fiscal Court convened in regular session on the 28th of May 2024 at 9:30 AM in the Richmond City Hall Chambers in Richmond, Ky. Present was the Honorable Reagan Taylor in the chair presiding and the following members of the Fiscal Court: James Brian Combs, Stephen Lochmueller, Billy Ray Hughes, and Tom Botkin were present. Madison County Attorney Jennie Haymond, Madison County Clerk Kenny Barger, Sheriff Mike Coyle, and Jailer Steve Tussey were also present.

It being determined a quorum was present, the meeting was called to order.

Judge Taylor asked Magistrate James Brian Combs to lead the Court in prayer. Judge Taylor asked Sheriff Mike Coyle to lead the Pledge of Allegiance.

IN RE: Approval of Meeting Minutes 5-14-2024:

Motion by Billy Ray Hughes seconded by Tom Botkin to approve the minutes from the regularly called meeting on May 14, 2024.

Motion carried on roll call vote as follows:

James Brian Combs-Yes Stephen Lochmueller- Yes

Billy Ray Hughes- Yes Tom Botkin- Yes

Reagan Taylor – Yes

IN RE: Approval of Meeting Minutes 5-16-2024:

Motion by Billy Ray Hughes seconded by James Brian Combs to approve the minutes from the special called meeting on May 16, 2024.

Motion carried on roll call vote as follows:

James Brian Combs-Yes Stephen Lochmueller- Abstained

Billy Ray Hughes- Yes Tom Botkin- Abstained

Reagan Taylor – Yes

Treasurer's Report:

Sarah Stewart, Treasurer, addressed the Court to give the monthly treasurer's report (see on file).

IN RE: Community Diversion Program Update—County Attorney Jennie Haymond:

Madison County Attorney Jennie Haymond provided an update to the Fiscal Court on the Community Diversion Program. Attorney Haymond explained that due to some judicial changes, they had to come up with some alternative methods with their diversion program. They use the programs for alcohol and substance abuse, anger management, animal care, corrective thinking, hunting responsibility, marijuana and THC, shoplifting, and general theft courses through Advent. These programs aren't for mental health treatment (which is through the CDIOP program) or traffic safety (which is a mandated statutory program that is through Advent). These courses are online of varying lengths, with a test that has to be completed. The total number from July 2023 through April 2024 of participants within the programs was 279, with an 87.5% pass rate. Most of the participants that failed just didn't take the course. Completing these courses results in diversions for the participants, meaning their charges get dismissed. These are for low-level offenders whom the Court tries to give them a second chance instead of just incarcerating them. The number one participated program is the shoplifting program, with the marijuana program and the alcohol and substance abuse programs being second and third.

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She also explained that they developed a protocol for bringing insurance monitoring in-house. The number of people who drive without insurance is shocking. From July 2023 through April 2024, they enrolled 306 people into the no insurance program. No insurance first and second offences, range from 30 to 180 days in jail and up to a \$500-1000 fine, with their license being suspended for 6 months on the second no insurance charge. By enrolling individuals in the no insurance program, they are able to keep those things from happening. This program is longer than the online courses because it is a monitoring program, so there are people from the Attorney's Office that are calling to confirm the individual is maintaining insurance; for a first offense it is a 12-month monitoring, and a second offense is a 24-month monitoring.

The courses do cost the individual, with the most expensive being \$250.00. They do use the same scale the Supreme Court adopted for the poverty scale on income, and they require the individual to fill out a financial affidavit, with documentation, to determine income. For the insurance monitoring course, they had 72 people (23.5%) that paid \$0.00. The Advent Diversion programs, 54 individuals (20%) pay \$0.00. In both programs, over half of those that are enrolled get a reduced (or zero) cost course.

Judge Taylor asked if the court cost fees get discounted for those individuals as well. Attorney Haymond stated that yes, when they do the diversion programs there is no court costs. She explained that the Court doesn't get those court costs, they go to a general fund for the Legislature.

Magistrate Hughes asked if these programs are effective. Attorney Haymond stated yes, she believes they are. A lot of those in these courses are young and have made a bad decision, and the programs do help. He also asked how long these courses take. Attorney Haymond stated that the shortest one is about two and a half hours, but ranges depending on the course. The courses do require that the individual answer questions throughout the course to make sure they are listening and watching.

Attorney Haymond expressed her appreciation to the Court for what they do for this program.

Magistrate Botkin stated that he is glad they are monitoring those with no insurance.

Judge Taylor asked if there is a way, over time, to see what the success rate is for the participants in these programs, for them to see what the return on investment is.

IN RE: 1st Reading Ordinance 2024-04—Administrative Code for 2024-2025:

Ryan Wade, Director of Human Resources, presented 1st Reading Ordinance 2024-04—Administrative Code for 2024-2025 for the Court's approval. This is an Ordinance is to adopt the 2024-2025 Administrative Code and supersedes Ordinance 2023-04.

Motion by Tom Botkin seconded by Stephen Lochmueller to approve 1st Reading Ordinance 2024-04—Administrative Code for 2024-2025 as presented.

Judge Taylor stated a copy of this Ordinance could be found online at www.madisoncountky.gov for anyone that would like to see it, and at the Judge Executive's Office. They will advertise appropriately for the second reading, which will be at the next Court meeting.

Motion carried on roll call vote as follows:

James Brian Combs-Yes Stephen Lochmueller- Yes

Billy Ray Hughes- Yes Tom Botkin- Yes

Reagan Taylor – Yes

IN RE: 1st Reading Ordinance 2024-05—Drug and Alcohol-Free Workplace Policy for 2024-2025:

Ryan Wade, Director of Human Resources, presented 1st Reading Ordinance 2024-05—Drug and Alcohol-Free Workplace Policy for 2024-2025 for the Court's approval. This is an Ordinance that is to adopt the 2024-2025 Drug and Alcohol-Free Workplace Policy and supersedes Ordinance 2023-05.

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Motion by James Brian Combs seconded by Stephen Lochmueller to approve 1st Reading Ordinance 2024-05—Drug and Alcohol-Free Workplace Policy for 2024-2025 as presented.

Judge Taylor stated a copy of this Ordinance could be found online at www.madisoncountyny.gov for anyone that would like to see it, and at the Judge Executive's Office. They will advertise appropriately for the second reading, which will be at the next Court meeting.

Motion carried on roll call vote as follows:

James Brian Combs-Yes Stephen Lochmueller- Yes

Billy Ray Hughes- Yes Tom Botkin- Yes

Reagan Taylor – Yes

IN RE: 1st Reading Ordinance 2024-06—Code of Ethics for 2024-2025:

Ryan Wade, Director of Human Resources, presented 1st Reading Ordinance 2024-06—Code of Ethics for 2024-2025 for the Court's approval. This is an Ordinance to adopt the 2024-2025 Code of Ethics and supersedes Ordinance 2023-06.

Motion by Billy Ray Hughes seconded by James Brian Combs to approve 1st Reading Ordinance 2024-06—Code of Ethics for 2024-2025 as presented.

Judge Taylor stated a copy of this Ordinance could be found online at www.madisoncountyny.gov for anyone that would like to see it, and at the Judge Executive's Office. They will advertise appropriately for the second reading, which will be at the next Court meeting.

Motion carried on roll call vote as follows:

James Brian Combs-Yes Stephen Lochmueller- Yes

Billy Ray Hughes- Yes Tom Botkin- Yes

Reagan Taylor – Yes

IN RE: 1st Reading Ordinance 2024-07—Joint Local Government 911 Fee

Amendment:

Jill Williams, Deputy Judge Executive, presented 1st Reading Ordinance 2024-07—Joint Local Government 911 Fee Amendment for the Court's approval. This is an Ordinance relating to the funding of enhanced 911 Emergency Communications Center operations for the City of Berea, the City of Richmond and throughout Madison County, Kentucky and repealing Ordinance 07-11. This Ordinance will authorize the funding of 911 emergency services through the establishment of a special fee in collaboration with the City of Berea, and the City of Richmond. An annual E-911 fee shall be assessed against each agricultural, residential, multi-family, business, industrial, religious, charitable or educational parcel of real property located within the territorial limits of Madison County.

Motion by Tom Botkin seconded by James Brian Combs to approve 1st Reading Ordinance 2024-07—Joint Local Government 911 Fee Amendment as presented.

Magistrate Hughes stated that there was a lot of hard work that went into this Ordinance, and he thanked everyone that worked on getting to this point.

Judge Taylor stated that these funds that are collected go directly into the 911 fund.

Magistrate Lochmueller stated that the funds are for a specific use, which is outlined in detail in the statute. He stated that the Cities of Richmond and Berea, along with the County, have come together for the benefit and safety of the citizens and he expressed his appreciation for all the work that was done.

Judge Taylor stated a copy of this Ordinance could be found online at www.madisoncountyny.gov for anyone that would like to see it, and at the Judge Executive's Office. They will advertise appropriately for the second reading, which will be at the next Court meeting.

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Billy Ray Hughes- Yes Tom Botkin- Yes

Reagan Taylor – Yes

IN RE: 1st Reading Ordinance 2024-08—Fiscal Court Budget for 2024-2025:

Sarah Stewart, Treasurer, presented 1st Reading Ordinance 2024-08—Fiscal Court Budget for 2024-2025 for the Court's approval. This is an Ordinance to adopt the 2024-2025 Fiscal Court Budget.

Motion by James Brian Combs seconded by Billy Ray Hughes to approve 1st Reading Ordinance 2024-08—Fiscal Court Budget for 2024-2025 as presented.

Magistrate Hughes expressed his appreciation for all the work and effort that went into preparing this budget.

Magistrate Botkin stated that he stopped last week with some questions for Sarah, and he expressed his appreciation to both her and Jill for their assistance.

Judge Taylor stated a copy of this Ordinance could be found online at www.madisoncountky.gov for anyone that would like to see it, and at the Judge Executive's Office. They will advertise appropriately for the second reading, which will be at the second Court meeting in June.

Motion carried on roll call vote as follows:

James Brian Combs-Yes Stephen Lochmueller- Yes

Billy Ray Hughes- Yes Tom Botkin- Yes

Reagan Taylor – Yes

IN RE: Resolution 2024-47—Madison County Detention Center Roadside Inmate Work Crews MOA:

Steve Tussey, Jailer, presented Resolution 2024-47— Madison County Detention Center Roadside Inmate Work Crews MOA for the Court's approval. This Resolution is for approving a Memorandum of Agreement (MOA) between the Commonwealth of Kentucky, Kentucky Transportation Cabinet (KYTC) and the Madison County Detention Center for Roadside Inmate Work Crews.

Motion by Tom Botkin seconded by James Brian Combs to approve presented Resolution 2024-47— Madison County Detention Center Roadside Inmate Work Crews MOA.

Magistrate Botkin stated that Jailer Tussey has spoken of running a second crew, and asked if they also pay him for the deputy in charge of that crew. Jailer Tussey stated they do, and it is part of the \$80,000 they pay for Officer Salary for Inmate Supervision.

Magistrate Combs asked if this contract was similar to the contracts they have had in the past. Jailer Tussey stated that it was; there are no significant changes in this contract.

Motion carried on roll call vote as follows:

James Brian Combs-No Stephen Lochmueller-No

Billy Ray Hughes- No Tom Botkin- No

Reagan Taylor – No

IN RE: Resolution 2024-48— Madison County Detention Center Food Service Management Bid Award:

Steve Tussey, Jailer, presented Resolution 2024-48— Madison County Detention Center Food Service Management Bid Award for the Court's approval. This Resolution is for the Madison County Fiscal Court to approve a bid award for food service management at the Madison County Detention Center with Kellwell Food Management.

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Motion by James Brian Combs seconded by Stephen Lochmueller to approve Resolution 2024-48— Madison County Detention Center Food Service Management Bid Award.

Magistrate Botkin stated that in the pricing summary, it states that Officer Dining/Staff meals are charged a rate of \$7 per meal, but says \$6 per meal in the contract, and he asked which one was correct. Judge Taylor stated that he thought it would be what is in the contract, which stated \$6. Attorney Haymond stated that they may negotiate what is on the pricing summary, but the contract is the final agreed upon, binding amount.

Magistrate Lochmueller clarified that what they are voting on is what is in the contract.

Judge Taylor stated that the agreement talks about 2,500 or 2,900 calories, whichever they would choose. Jailer Tussey states DOC states all inmate should have a 2,500 minimum calorie intake per day, and that is what the Jail asks for in the contract language. It can change due to the menu items and the variation of calories for every meal, but he would ask for and expect a minimum of 2,500 calories a day.

Motion carried on roll call vote as follows:

James Brian Combs-No Stephen Lochmueller-Yes

Billy Ray Hughes- Yes Tom Botkin- Yes

Reagan Taylor – Yes

IN RE: Resolution 2024-49— Doylesville Road Bridge Pillars and Bridge Concrete Work Bid Award:

Scott Shepherd, Road Supervisor, presented Resolution 2024-49— Doylesville Road Bridge Pillars and Bridge Concrete Work Bid Award for the Court's approval. This Resolution is for the Madison County Fiscal Court to approve a bid award for Doylesville Road bridge pillars and bridge concrete work with Stewart Contracting, LLC in the amount of \$88,130.00.

Motion by Billy Ray Hughes seconded by Stephen Lochmueller to approve Resolution 2024-49— Doylesville Road Bridge Pillars and Bridge Concrete Work Bid Award.

Magistrate Hughes asked Shepherd to bring them up to date on the Doylesville Road Bridge project. Shepherd stated that he received a call from Frankfort right after he received the permit for the bridge, which stated that they are concerned about a water quality study. He was advised that he had to file for another permit, which he has done, and the information was sent to the State. His understanding is that they have to advertise the project for 30 days from the time that they applied for the permit, which was this past Thursday. Therefore, it will be at least 30 days before he can begin work on the bridge.

Magistrate Hughes asked how heavy a load could be driven across that bridge right now. Shepherd stated that he wished not to answer that. Judge Taylor stated that the current sign says 6 tons.

Judge Taylor stated that the State Transportation Cabinet came to them to say that it was an emergency and that the Doylesville Road Bridge needs to get fixed. The Division of Water has concerns about the water quality and the natural habitat with this repair. Shepherd stated that the 30 days' advertising is for the State to let people know that they are going to be doing this project, and there will be some disturbance to the creek to see if anyone has any feedback to not go forward with the project. Once they are able to start, it will take the Road Department about 3 weeks from start to finish.

Judge Taylor stated that he is concerned about protecting the families that are on the other side of the bridge, and that the Court will do everything they need to, to ensure the safety of those families.

Magistrate Botkin stated that they have dealt with similar scenarios in the past dealing with rocks in the creek and not being able to clean the creeks out which results in flooding and loss of crop land. He feels that the Division of Water has too much authority when it comes to situations such as this and doesn't feel like it is right.

Motion carried on roll call vote as follows:

James Brian Combs-Yes Stephen Lochmueller-Yes

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Reagan Taylor – Yes

IN RE: Resolution 2024-50— Madison County Road Department Annual Bid Awards:

Scott Shepherd, Road Supervisor, presented Resolution 2024-50— Madison County Road Department Annual Bid Awards for the Court's approval. This Resolution for awarding Madison County Road Department 2024-2025 annual bids for asphalt to The Allen Company, Inc., bulk engine oils to Apollo Oil, concrete to Concrete Materials, culverts to Interstate Construction Products, Inc., petroleum to Kentucky Petroleum Supply, LLC, rock to The Allen Company, Inc., and deicing road salt to Morton Salt, Inc.

Motion by Billy Ray Hughes seconded by James Brian Combs to approve Resolution 2024-50— Madison County Road Department Annual Bid Awards.

Magistrate Lochmueller asked about ADS. Shepherd stated that ADS is just a different type of pipe that goes along with the culvert bid.

Magistrate Hughes asked if there was a price change from last year. Shepherd stated that they are pretty much flat from what they were last year.

Motion carried on roll call vote as follows:

James Brian Combs-Yes Stephen Lochmueller-Yes
Billy Ray Hughes- Yes Tom Botkin- Yes
Reagan Taylor – Yes

IN RE: Resolution 2024-51—Madison County Fiscal Court Intervention Program MOA-Hope's Wings, Inc.:

Jill Williams, Deputy Judge Executive, presented Resolution 2024-51— Madison County Fiscal Court Intervention Program MOA-Hope's Wings, Inc. for the Court's approval. This Resolution is to approve a Memorandum of Agreement (MOA) for the Madison County Fiscal Court intervention program through a subcontract with Hope's Wings, Inc.

Motion by Tom Botkin seconded by Stephen Lochmueller to approve presented Resolution 2024-51— Madison County Fiscal Court Intervention Program MOA-Hope's Wings, Inc.

Motion carried on roll call vote as follows:

James Brian Combs-Yes Stephen Lochmueller-Yes
Billy Ray Hughes- Yes Tom Botkin- Yes
Reagan Taylor – Yes

IN RE: Resolution 2024-52— Rave Mobile Safety Contract Renewals:

Chris Iseral, Chief Information Officer, presented Resolution 2024-52— Rave Mobile Safety Contract Renewals for the Court's approval. This Resolution is approving contract renewals between Madison County Fiscal Court and Rave Mobile Safety.

Motion by Billy Ray Hughes seconded by James Brian Combs to approve Resolution 2024-52— Rave Mobile Safety Contract Renewals.

Motion carried on roll call vote as follows:

James Brian Combs-Yes Stephen Lochmueller-Yes
Billy Ray Hughes- Yes Tom Botkin- Yes
Reagan Taylor – Yes

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IN RE: Resolution 2024-53— House Bill 556 MOA:

Jill Williams, Deputy Judge Executive, presented Resolution 2024-53— House Bill 556 MOA for the Court's approval. This Resolution approves a Memorandum of Agreement (MOA) between the Commonwealth of Kentucky, Justice and Public Safety Cabinet, Department of Corrections (the Commonwealth), and Multi Kentucky County and Regional Jails (Contractor).

Motion by Billy Ray Hughes seconded by James Brian Combs to approve Resolution 2024-53— House Bill 556 MOA.

Magistrate Botkin asked Williams if she could provide a short version of the agreement. Williams stated that this is an agreement with the State. When they offer programs within the Jail, whether that be the GED program or other enhanced educational programs, they are given funding for that.

Jailer Tussey explained that all of the programs the Jail offers get reported to the Department of Corrections, who then reports it to the Cabinet, and they send the stipend back to the Jail.

Motion carried on roll call vote as follows:

James Brian Combs-Yes Stephen Lochmueller-Yes

Billy Ray Hughes- Yes Tom Botkin- Yes

Reagan Taylor – Yes

IN RE: Employee Spotlight:

Ryan Wade, Director of Human Resources, spotlighted Brian Abney, Deputy Clerk with the Madison County Clerk's Office since 2003. A colleague stated that Brian consistently demonstrates politeness, professionalism, and a willingness to go above and beyond in assisting both citizens and colleagues. His service and dedication to Madison County are exemplary.

Clerk Barger stated that Brian is one of their knowledgeable experts in filing records or how to find records and helps anyone with anything they need.

Magistrate Botkin stated that Brian has helped him several times over the years. He is very knowledgeable and very friendly.

IN RE: Judge's Report:

- Thank you to Rob Taylor, Pastor at Tates Creek Baptist Church in Richmond, for being a good community partner and allowing us to use the church as a severe weather shelter.
- Reminder...The Madison County Fiscal Court and the Kentucky Department of Fish and Wildlife Resources will have a ribbon cutting at Wilgreen Lake on Thursday, May 30th at 10:00 AM. We are celebrating the completion of the construction project for the boat ramp, boat trailer parking area, courtesy dock, and kayak launch at Wilgreen Lake.
- Richmond Parks and Recreation is partnering with the Kentucky Department of Fish and Wildlife Resources to host a free Kids Fishing Derby on Saturday, June 1st from 8:00 AM – 10:00 AM at Lake Reba near the boat dock. This event is for youth 16 years of age and under. Contact Richmond Parks and Recreation at 859-623-8753 for more information.
- This year's Free Fishing Weekend is June 1st – 2nd. During that weekend only, fishing licenses and permits are not required. Visit www.fw.ky.gov for more information.

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- Reminder...Volunteers are needed for the Kentucky River Sweep at Boonesborough State Park on Saturday, June 8th from 9:00 AM – 1:00 PM. T-shirts and lunch will be provided for volunteers. This is a great opportunity to volunteer and help us keep the Kentucky River clean. Please call 859-624-4739 for more information.

Comments from Magistrates:

Magistrate Lochmueller stated he didn't have anything to report.

Magistrate Hughes stated that he had the privilege to read a Proclamation at Flatwoods for their Memorial Day service, and also attended the Waco Volunteer Firefighters spaghetti supper. He stated that the Union City Volunteer Fire Department and Ruritan Club is having their annual consignment auction on June 8th. He expressed his appreciation to the Volunteer Firefighters, who are unsung heroes.

Magistrate Botkin stated that he went to the Transportation Conference last week and was glad he was able to attend.

Magistrate Combs thanked Brandon McIntosh and the State Road Department for cleaning up some rights-of-ways in his district. He stated that roughly 63,000 citizens didn't participate in the Primary Election (there was only a 9% turnout), and he feels that is very discouraging. He encouraged the public to voice their opinion in November by voting in the General Election.

Attorney Haymond stated that the Madison County Attorney's Office, along with the Battlefield Golf Course, Chenault Vineyards, Burford Chevrolet, and other community pillars are working together to put on a golf scramble on June 13th to benefit Enrich. The information is on Facebook, or you can contact the County Attorney's Office to get teams signed up. Burford Chevrolet is also offering the opportunity to win a car by hitting a hole-in-one on one of the selected tees.

Sheriff Coyle advised the Court that Sergeant Paul Lay is doing well and is home recovering after an intensive hospital stay. He expressed his appreciation for the support and prayers for Sergeant Lay.

Comments from Department Heads:

No comments from Department Heads.

Comments from the Audience and Facebook Comments:

No comments from the Audience.

Jill Williams read a Facebook comment from Bee Brandy asking the Court to save the homes and say no to the proposed distillery on Jacks Creek, and asking what the Court's stance is and how will they protect farmland.

Magistrate Hughes stated that he has been reading a lot about the farmland preservation movement and it is something to be concerned about and something to learn about.

Magistrate Lochmueller stated that this is happening in his district. The challenge is that most people don't understand and haven't seen the Comprehensive Plan for Madison County, and there is a tremendous amount of growth planned for District 2 particularly. He understands the concerns and encourages those to contact him to discuss it.

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Judge Taylor stated that he feels like their job as a Fiscal Court is not to tell someone what they can or cannot do on their property. Their job is to regulate and make sure there are regulations in place that states what is being done doesn't have a negative impact on the community. The conditional use process is a citizen board, in which citizens are approving or not approving issues and setting conditions to meet the needs to those people in the community. This is discussed in the Comprehensive Plan. The Board of Adjustments has approved those distilleries, and their job as a Court is to make sure it has a positive impact on the community and to the safety of the citizens. As far as protecting farmland, a piece of land can be designated as an agriculture district by going through the conservation board to put protections on the land. However, the landowner has to be the one to do that.

Magistrate Lochmueller stated that he has not had one farm owner contact him with their concerns on the distilleries. He has had people that farm a farm, or people from subdivisions call him, but not the landowners. Magistrate Botkin stated he did go to a couple of the meetings. He stated that the Board of Adjustments are appointed and he is very impressed with the conditions that they are setting. They did a lot of due diligence by going to other locations with similar distilleries to learn more about the process. He commended everyone on that Board; it is a tough job.

IN RE: Pay Claims and Approve Transfers:

Motion made by Billy Ray Hughes seconded by Stephen Lochmueller to approve to pay claims and transfers.

ANNOUNCE NEXT COURT DATE:

Judge Taylor announced the next court date for June 11, 2024, in the Council Chambers' Courtroom in Berea, Ky at 9:30 AM.

IN RE: ADJOURNMENT

Motion from Billy Ray Hughes to adjourn, seconded by Stephen Lochmueller. Hearing no objection, the meeting adjourned at 10:46 AM.



REAGAN TAYLOR, MADISON CO. JUDGE/EXECUTIVE